

# Planning Proposal BSCPP 14/010

# November 2014

# **General Amendments (2)**

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# TABLE OF CONTENTS

INTRODUCTION	4
Summary of Planning Proposal	4
PART 1 - OBJECTIVES & INTENDED OUTCOMES	
PART 2 - EXPLANATION OF THE PROPOSAL	6
PART 3 – JUSTIFICATION	24
Section A - Need for the Planning Proposal	24
Section B - Relationship to the Strategic Planning Framework	24
Section C - Environmental, Social and Economic Impact	
Section D - State and Commonwealth interests.	
PART 4 – MAPPING	25
PART 5 – COMMUNITY CONSULTATION	26
PART 6 – TIMELINE	26

APPENDICES

Appendix A – Council report and resolution Appendix B – Section 117 Direction checklist Appendix C – Maps

# INTRODUCTION

### Summary of Planning Proposal

This planning proposal contains a number of amendments to the *Ballina Local Environmental Plan 2012* (BLEP 2012) that have been identified following a review of the plan's function and content after 12 months of operation (following its commencement in February 2013).

A proposal detailing 32 separate amendments to the BLEP 2012 was submitted to the Council for consideration at its Ordinary Meeting on 23 October 2014. The Council resolved to proceed with 30 of the proposed amendments as detailed in this planning proposal. A copy of the report submitted to the Council and its resolution of 23 October 2014 is provided in Appendix A.

The amendments in this planning proposal relate primarily to the efficient functioning of the plan and seek to ensure consistency across its provisions. The amendments are summarised in Table 1.

No.	Location	Affects	Details
1	Alstonville Showground	LZN Map, LSZ Map	Apply RE2 zone
2	Ballina High School	N/A	Excluded from proposal per Council resolution 23/10/2014
3	Brunswick Street Reserve, Ballina	LZN Map, LSZ Map	Apply RE1 zone
4	Coastal Grove Reserve, Lennox Head	LZN Map, LSZ Map	Extend RE1 zone to all public reserve areas
5	Dalmacia Drive Bushland, Wollongbar	LZN Map, LSZ Map	Apply RE1 to full reserve area
6	Lake Ainsworth Caravan Park, Lennox Head	LZN Map, LSZ Map	Adjust RE1 zone to include Ross Street lots
7	Latta Ave Waterfront, Ballina	N/A	Excluded from proposal per Council resolution 23/10/2014
8	Links Avenue Reserve, East Ballina	LZN Map, LSZ Map	Adjust RE1/R2 zone boundary to match cadastre
9	Palisade Way Buffer, Lennox Head	LZN Map, LSZ Map	Apply RE1 zone
10	Ballina Racecourse	LZN Map, LSZ Map	Apply RE2 zone (extend IN1 over road reserve)
11	Jabiru Park, East Ballina	LZN Map, LSZ Map	Apply RE1 zone
12	Wollongbar Public School	LZN Map, LSZ Map	Apply R2 zone
13	Spring Creek Place, Wollongbar	LZN Map, LSZ Map	Correct edge discrepancies (zone and lot size areas)
14	Heritage items (various)	Sch 5	Corrections to property descriptions and mapping data (various existing items)
15	Treelands Reserve, Ballina	LZN Map, LSZ Map	Adjust RE1/B3 zone to match cadastre (western boundary of reserve)
16	Meldrum Park/North Creek foreshore, Ballina	LZN Map, LSZ Map	Adjust zone boundaries to match cadastre - eastern end Meldrum Park
17	30A-30B Smiths Lane, Wollongbar	LSZ Map	Adjust 800m <sup>2</sup> min lot size for lots 2 & 3
18	19 Megan Cr, Lennox Head	LZN Map, LSZ Map	Apply R3 zone & 800m <sup>2</sup> to entire lot (SP 83365)

No.	Location	Affects	Details
19	Ferngrove Estate, Ballina	LZN Map,	Adjust zone boundaries to match cadastre
20	Tallow Wood Place Bushland, Lennox Head	LZN Map, LSZ Map	Apply RE1 zone to public reserve
21	Alstonville Swimming Pool	LZN Map, LSZ Map	Apply RE1 zone
22	Pacific Highway, Tintenbar	LZN Map	Realign RU1/RU2 boundary to reflect highway boundary near Sandy Flat Road (used highway alignment as basis for RU1/RU2 boundary
23	Stewart Farm, Skennars Head	SGA Map	Remove land and immediate surrounds from strategic growth area designation.
24	Dwelling entitlement reinstatement, East Wardell	DWE Map	Add Lot 10 DP 654898, Pacific Highway, East Wardell based on previous Council acknowledgement of entitlement
25	Kellie Ann Crescent, Lennox Head	LZN Map, LSZ Map	Adjust R2/R3 boundary and lot size provisions to match cadastre
26	Old Ballina Council Chambers	HER Map	Adjust heritage area, remove Lot 2 DP 1153927 and adjoining road reserve
27	Meadows Estate, Lennox Head	LZN Map, LSZ Map	Adjust R3 & R2 boundaries and associated minimum lot size to match cadastre
28	Warrawee Drive, Lennox Head	LZN Map, LSZ Map	Adjust R3 & R2 boundaries and associated minimum lot size to match cadastre
29	Kingsford Smith Park & Serpentine area, Ballina	LZN Map, LSZ Map	Adjust zone and minimum lot size for RE1, R3, R2 & W2 for consistency and clarity
30	Drinking water catchments (shire wide provisions)	CI 7.4	Change reference from 'water supply authority' to 'supplier of drinking water'
31	Land use table - IN1 zone (shire wide provisions)	Land use table	Add 'agricultural produce industries' to list of permissible uses in IN1 zone
32	Dwelling entitlement reinstatement, Wardell	DWE Map	Add Lot 67 DP 755688, 1010 Pimlico Road, Wardell based on previous Council acknowledgement of entitlement

# PART 1 – OBJECTIVES & INTENDED OUTCOMES

The objective of this planning proposal is to implement amendments to improve the function, content and consistency of the *Ballina Local Environmental Plan 2012* (BLEP 2012). The amendments seek to ensure the BLEP 2012 functions efficiently and that its provisions are up-to-date and reflect the community's expectations.

# PART 2 – EXPLANATION OF THE PROPOSAL

The amendments contained in this planning proposal are detailed as itemised below.

### 1. Alstonville Showground

The land containing the Alstonville Showground (Lot 2 DP 1031929) located at 22-40 Commercial Road, Alstonville is currently zoned RE1 Public Recreation. The land does not comprise public open space and is owned and managed by a private organisation. In this regard, it is considered zone RE2 Private Recreation is more appropriate for this site. It is further considered that the regulatory impacts of this change are minimal with the zone change providing additional permitted uses for the site and aligning the zone objectives more towards the actual use of the land. In conjunction with the above zone change, it is proposed to apply a minimum lot size restriction of 40 hectares to the land to regulate its subdivision potential.



CURRENT

PROPOSED

## 2. Ballina High School

This amendment was excluded from proposal per Council resolution on 23 October 2014.

### 3. Brunswick Street Reserve, Ballina

This site contains two parcels of Crown land that function as public open space. The land is described as follows:

Description	Crown Reserve	Reserve Type	Status
Lot 489 DP 729290	R59029	Public Recreation	Devolved to Council
Lot 490 DP 729290	Part R755684	Future Public	Unassigned
		Requirements	_

Because the land comprises public land that functions as open space, it is considered appropriate to apply the RE1 Public Recreation zone to the site and remove existing minimum lot size provisions (consistent with the approach to lot size standards for RE1 zoned land).



CURRENT

PROPOSED

### 4. Coastal Grove Reserve, Lennox Head

The current boundaries between the RE1 Public Recreation and R2 Low Density Residential zone in the vicinity of the public reserve in the Coastal Grove Estate do not align with the cadastre. It is proposed to adjust the zone boundaries and associated minimum lot size provisions to ensure the entire area of public reserve in Council ownership is within the RE1 Public Recreation zone consistent with the approach taken for other public reserves. This change will reflect the extent of land dedicated to Council for open space post completion of the zone mapping for the BLEP 2012.



CURRENT

PROPOSED

### 5. Dalmacia Drive Bushland, Wollongbar

A small parcel of land in Council ownership (Lot 126 DP 814523) is included in the R2 Low Density Residential zone. This parcel is contiguous with a larger public reserve parcel in Council's ownership. It is proposed to include Lot 126 in the RE1 Public Recreation zone and remove the minimum lot size provisions consistent with the adjoining public reserve.



CURRENT

PROPOSED

## 6. Lake Ainsworth Caravan Park, Lennox Head

Two lots (Lots 1 & 2 DP 517499) formerly owned by Council have been recently integrated with the surrounding Crown reserve and are now occupied by the NSW Crown Holiday Parks Trust as part of the Lake Ainsworth Caravan Park. Consistent with the rest of the caravan park zoning, it is proposed to amend the zoning of these lots from R3 Medium Density Residential to RE1 Public Recreation and remove the existing minimum lot size provisions (also consistent with the standards applying to the adjoining open space zoned area).



CURRENT

PROPOSED

## 7. Latta Avenue Waterfront, Ballina

This amendment was excluded from proposal per Council resolution on 23 October 2014.

### 8. Links Avenue Reserve, East Ballina

This amendment corrects an anomaly in the zoning boundary between the RE1 Public Recreation zone and the R2 Low Density Residential zone. It is proposed to adjust the RE1 boundary and associated minimum lot size provisions to ensure the entire Council owned public reserve is within that zone.



CURRENT

PROPÓSED

### 9. Palisade Way Buffer, Lennox Head

It is proposed to change the zoning of this small parcel of Council owned public reserve from the R2 Low Density Residential zone to the RE1 Public Recreation zone and remove existing minimum lot size provisions consistent with the surrounding public reserve.



CURRENT

PROPOSED

### 10. Ballina Racecourse

The Ballina Racecourse and adjoining land and road reserve is currently zoned RE1 Public Recreation. It is proposed to zone the racecourse site RE2 Private Recreation to better reflect the actual use of the land with the adjoining road reserve zoned IN1 General Industrial consistent with the adjoining land to better recognise the existing and expected future land uses for this site. Associated with the above change, it is proposed to apply a minimum lot size of 40 hectares to the racecourse site and extend the 1000m<sup>2</sup> minimum lot size to the adjusted IN1 General Industrial zone.



CURRENT



PROPOSED

## 11. Jabiru Park, East Ballina

This area of public reserve is currently zoned R2 Low Density Residential. It is considered more appropriate to zone this reserve RE1 Public Recreation and remove existing minimum lot size provisions consistent with the approach taken elsewhere in the Shire.



## 12. Wollongbar Public School

The Wollongbar Public School site is currently zoned RE1 Public Recreation. The site does not comprise a public reserve with public access restricted. It is proposed to change the zoning of the site to R2 Low Density Residential and apply a minimum lot size of 600m<sup>2</sup>. This is consistent with the direction given by the (then) Department of Planning in relation to zoning schools in accordance with surrounding zones. It is also consistent with the approach taken to zoning of other schools in the Shire.



PROPOSED

### 13. Spring Creek Place, Wollongbar

This recently completed residential subdivision contains three designated dual occupancy lots zoned R3 Medium Density Residential. Because the zone boundaries were gazetted prior to the cadastral boundaries, there are minor misalignments between the zone and cadastral boundaries. It is proposed to adjust the land use zoning and associated minimum lot size provisions to correctly align with the recently gazetted cadastral boundaries. Due to the minor nature of this adjustment, no imagery is provided.

## 14. Heritage Items (Various)

The BLEP 2012 schedule of heritage items has been reviewed with a number of discrepancies and improvements identified (many in relation to the inclusion of 'section' in property descriptions). It is proposed to adjust this information based on the data in the table below.

Item No.	Description	Proposed Change
19	RSL Sub Branch Hall, Alstonville	Correct Lot/DP to Lot 2, Section 1, DP 1315
113	Saw Miller's Cottage, 3 Green St, Alstonville	Correct Lot/DP to Lot 8, Section 2, DP 1315
125	St Bartholomew's Anglican Manse, Alstonville	Correct Lot/DP to Lots 39, 40 and 41, Section 1, DP 4536
131	Former Ballina Council Chambers	Correct mapping to reflect cadastral boundaries, remove adjoining lot
137	Ballina Public School (1913 building)	Correct Lot/DP to Lots 5 and 6, Section 12, DP 758047
140	Anglican Church Palms, Ballina	Correct Lot/DP to Lot 2, Section 29, DP 758047
150	Federation house, 54 Swift St, Ballina	Correct Lot/DP to Lot 7, Section 17, DP 758047
151	Cabbage Tree Island	Correct reference to include entire island – Lot 94, part Lot 258, Lot 260, Lot 261, DP 755691
152	Fenwick House, East Ballina	Correct property reference – Lots 1-2, SP 45324
153	Monument to HMAS Lismore, East Ballina	Update map to reference correct site, correct property reference to Lot 527, DP 729677
154	Shaws Bay ship wreck sites, East Ballina	Update Lot/DP to Lots 4-6, DP 1197191
155	Ballina lighthouse	Correct Lot/DP to Lot 5, Section 78, DP 758047
160	East Ballina Cemetery	Adjust boundary and add central road reserve to site area. Change mapping and property reference to "Part of Lots 467 and 468, DP 729067 and intermediate road reserve"
173	Henderson Family Graves, Meerschaum Vale	Correct Lot/DP to Lot 4, DP 253873
184	Tintenbar Cemetery	Correct Lot/DP to Lot 1, DP 123581; Lot 1, DP 123582; Lot 480, DP 728690; Lots 7313 and 7314, DP 1165924
191	Catholic church precinct, Wardell	Correct Lot/DP to Lot 8, Section 5, DP 759050; Lots 10 and 14, DP 217966
192	Royal Hotel, Wardell	Correct Lot/DP to Lot 1, Section 2, DP 759050

### 15. Treelands Reserve, Ballina

This amendment corrects an anomaly in the zoning boundary between the B3 Commercial Core zone and the RE1 Public Recreation zone. It is proposed to adjust the RE1 zone boundary and associated minimum lot size provisions to ensure the entire Council owned public reserve (Treelands Reserve) is within that zone.



## 16. Meldrum Park & North Creek Foreshore, Ballina

A minor zoning discrepancy has been identified at the edge of Meldrum Park and on the North Creek foreshore. It is proposed to correct the zone boundaries (and associated minimum lot size provisions) to align with the cadastre.



### 17. 30A & 30B Smiths Lane, Wollongbar

An anomaly in the boundaries for the minimum lot size areas has been identified for the subject lots. It is proposed to adjust the 800m<sup>2</sup> minimum lot size area to cover 30A and 30B Smiths Lane in their entirety in accordance with the zoning of the subject lots.



### 18. 19 Megan Crescent, Lennox Head

A zoning discrepancy has been identified for this land with the site split between two zones. It is proposed to correct this to include the entire site within the R3 Medium Density Residential zone and adjust the associated minimum lot size provisions. This also reflects the approved residential land use on the site.



CURRENT

PROPOSED

# 19. Ferngrove Estate, Ballina

A number of minor anomalies have been identified between cadastral and zoning boundaries in the Ferngrove Estate. It is proposed to rectify these as part of this amendment. This has arisen due to updates to the cadastral boundaries.



# 20. Tallow Wood Place Bushland, Lennox Head

This area of public reserve (Lot 105) within the Greenwood Grove Estate was dedicated to Council in 2013. It is proposed to amend the zoning of this land to RE1 Public Recreation remove the minimum lot size provision to reflect its public reserve status.



CURRENT

PROPOSED

## 21. Alstonville Swimming Pool

It is proposed to change the zoning of the Alstonville Swimming Pool site from R2 Low Density Residential to RE1 Public Recreation to reflect the nature of the use of the site. This approach is consistent with that taken for other similar community facilities in the Shire.



### 22. Pacific Highway, Tintenbar

An unintended discrepancy in the boundary between the RU1 Primary Production and RU2 Rural Landscape zones has been identified in Tintenbar near the Sandy Flat Road underpass of the Pacific Highway. This relates to a realignment of cadastral boundaries as a result of the completion of the highway upgrade. It is proposed to amend the zone boundary to reflect a clearer, more logical alignment in this vicinity.



CURRENT

PROPOSED

# 23. Stewart Farm, Skennars Head

Following the recent gazettal of the Stewart Farm urban zoning, it is proposed to modify and remove the identification of the land and its immediate surrounds as a strategic urban growth area from the Strategic Urban Growth Area Map in this locality. Now that the future urban footprint for this area has been finalised and zoned for urban purposes, the identification of the land and its surrounds as a potential growth area is no longer necessary.

### 24. Lot 10 DP 654898, Pacific Highway, East Wardell

Following a request from the landowner, it is proposed to identify this land as having a dwelling entitlement on the Dwelling Opportunity Reinstatement Map. This is consistent with Council's policy position on the retention of dwelling entitlements previously recognised by Council.

### 25. Kellie Ann Crescent, Lennox Head

Recently gazetted cadastral boundaries in this vicinity have resulted in a discrepancy with the zone boundaries. It is proposed to adjust the zone boundaries and associated minimum lot size provisions to align with the cadastral boundaries.



### 26. Old Ballina Council Chambers

Following the preparation of the BLEP 2012, the site containing the Old Ballina Council Chambers has been subdivided with the section containing the adjoining old library building now on a separate lot. To ensure Schedule 5 and the Heritage Map accurately identify heritage items, it is proposed to adjust the Heritage Map to remove reference to the adjoining lot and correct the property description for the site in Schedule 5.

### 27. Meadows Estate, Lennox Head

A discrepancy between the cadastral boundaries, zone boundaries and minimum lot size area boundaries has been identified in relation to several lots in the Meadows Estate. It is proposed to adjust the zone boundaries and associated minimum lot size provisions to align with the cadastral boundaries. This has arisen due to updates to the cadastre upon registration of new land parcels.



CURRENT

PROPOSED

## 28. Warrawee Drive, Lennox Head

A discrepancy between the cadastral boundaries, zone boundaries and minimum lot size area boundaries has been identified in relation to several lots in Warrawee Drive. It is proposed to adjust the zone boundaries and associated minimum lot size provisions to align with the cadastral boundaries.



Planning Proposal – November 2014 General Amendments (2)

### 29. Kingsford Smith Park & The Serpentine Areas, Ballina

The review has identified roads dissecting open space areas that have been zoned R3 Medium Density Residential. It is considered more appropriate to zone roads the same as surrounding land. It is proposed to remove the R3 zone from roads in the Kingsford Smith Park and Serpentine areas and align the zoning to match existing and desired future land uses of the surrounding areas. In association with the adjusted zone boundaries above, it is also proposed to adjust the minimum lot size provisions to reflect the standard applied for similar sites in the BLEP 2012.



CURRENT

PROPOSED

RE1

Serpentine

R3

STREET

**B1** 

RE



PROPOSED

### **30. Drinking Water Catchments (Clause 7.4)**

Feedback has been received from Rous Water, the regional county council bulk water supply authority in relation to the provisions of clause 7.4. This clause currently includes a requirement for development on land within a drinking water catchment that a consent authority must consider comments provided by a "water supply authority". The clause includes the definition of "water supply authority" from the Water Management Act 2000. The definition of "water supply authority" as detailed above excludes reference to county council entities supplying bulk water such as Rous Water.

An alternative to the above is to change the reference from "water supply authority" as defined under the Water Management Act 2000 to "supplier of drinking water" as defined in the Public Health Act 2010. This definition includes entities such as Rous Water through reference to "a local council or county council exercising water supply functions".

Based on the above, it is proposed to amend clause 7.4 of the BLEP 2012 by changing the reference in subclause (3)(d) from "water supply authority" to "supplier of drinking water" and to change subclause (5) to reference "supplier of drinking water has the same meaning as it has in the *Public Health Act 2010*. This is consistent with the original intent of the provision (i.e. to seek feedback from Rous Water on certain types of development proposals in drinking water catchment areas).

## 31. Land Use Table – IN1 General Industrial Zone

The range of permissible land uses in the IN1 General Industrial Zone has been raised for review in relation to permissibility of "agricultural produce industries". The BLEP 2012 defines "agricultural produce industry" as:

**agricultural produce industry** means a building or place used for the handling, treating, processing or packing, for commercial purposes, of produce from agriculture (including dairy products, seeds, fruit, vegetables or other plant material), and includes wineries, flour mills, cotton seed oil plants, cotton gins, feed mills, cheese and butter factories, and juicing or canning plants, but does not include a livestock processing industry.

Under the current BLEP 2012 provisions, land uses falling under this definition are prohibited in the IN1 General Industrial zone. Historically, land uses falling under this definition, such as cheese and butter factories or macadamia nut processing facilities, have been considered appropriate and permitted land uses in industrial zones. Consistent with the historic permissibility, it is proposed to enable these land uses in the IN1 General Industrial zone by amending the zoning table to provide "agricultural produce industries" as a permissible land use in the zone. This provides an alternative location for such uses outside rural zoned land parcels.

### 32. Lot 67 DP 755688, 1010 Pimlico Road, Wardell

Following a request from the landowner, it is proposed to identify this land as having a dwelling entitlement on the Dwelling Opportunity Reinstatement Map. This is consistent with Council's policy position on the retention of dwelling entitlements previously recognised by Council.

# Section A - Need for the Planning Proposal

### 1. Is the planning proposal a result of any strategic study or report?

The planning proposal is not the result of a strategic study or report. The proposed amendments result from a review of the function and operation of the BLEP 2012 12 months after its commencement and generally comprise housekeeping actions and rectifications of identified anomalies.

# 2. Is the planning proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

The proposed amendments are considered the best way to achieve the updates and adjustments identified.

## Section B - Relationship to the Strategic Planning Framework

# 3. Is the planning proposal consistent with the objectives and actions contained within the applicable regional or sub-regional strategy (including the Sydney Metropolitan Strategy and exhibited draft strategies)?

In general, the proposed amendments are consistent with the Far North Coast Regional Strategy (FNCRS), which provides the regional framework for the consideration of policy development and the overall vision of the future. The elements of this proposal are not in conflict with the outcomes or actions of the strategy.

# 4. Is the planning proposal consistent with the local Council's Community Strategic Plan, or other local strategic plans?

The proposal is consistent with the principles of Council's Community Strategic Plan and other local strategies in that it seeks to enhance the function, content and consistency of the BLEP 2012. The amendments contained in the proposal will achieve a more functional local environmental plan that will better serve the community's needs.

# 5. Is the planning proposal consistent with applicable State Environmental Planning Policies?

The proposal is generally consistent with applicable State Environmental Planning Policies (SEPP).

# 6. Is the planning proposal consistent with the applicable Ministerial Directions (S. 117 directions)?

The proposal is consistent with the relevant Section 117 Directions. A Section 117 Direction checklist for the planning proposal is contained in Appendix B.

# Section C - Environmental, Social and Economic Impact

7. Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats will be adversely affected as a result of the proposal?

The amendments contained in this proposal are not expected to impact on critical habitats, threatened species, populations or ecological communities or their habitats.

# 8. Are there any other likely environmental effects as a result of the planning proposals and how are they proposed to be managed?

No significant adverse environmental impacts are likely to arise as a result of the planning proposal.

# 9. How has the planning proposal adequately addressed any social and economic effects?

As a consequence of its relatively minor nature, no broad positive or negative social or economic impacts are likely to arise as a result of the planning proposal.

## Section D - State and Commonwealth interests.

### 10. Is there adequate public infrastructure for the planning proposal?

The planning proposal does not create the need for any additional public infrastructure.

# 11. What are the views of State and Commonwealth public authorities consulted in accordance with the gateway determination?

Consultation will be undertaken with relevant agencies as required by the Gateway determination during the public exhibition stage of the LEP amendment.

# PART 4 – MAPPING

The amendments included in this planning proposal will necessitate updates to the following BLEP 2012 maps:

- Dwelling Opportunity Reinstatement Map (DWE\_003, DWE\_003A)
- Heritage Map (HER\_006C)
- Lot Size Map (LSZ\_001B, LSZ\_002A, LSZ\_005C, LSZ\_005D, LSZ\_006C)
- Land Zoning Map (LZN\_001B, LZN\_002A, LZN\_005B, LZN\_005C, LZN\_005D, LZN\_006C)
- Strategic Urban Growth Area Map (SGA\_005D, SGA\_006C)

Copies of the full draft amended map tiles referenced above maps are included in Appendix C.

# PART 5 – COMMUNITY CONSULTATION

It is proposed that this planning proposal will be exhibited in accordance with the Gateway determination and the terms of the *Environmental Planning and Assessment Act* 1979.

# PART 6 – TIMELINE

The proposed timeline for completion of the planning proposal is as follows:

Plan Making Step	Estimated Completion (Before)
Gateway Determination	November 2014
Government Agency Consultation	January 2015
Public Exhibition Period	February 2015
Public Hearing	N/A
Submissions Assessment	March 2015
RPA Assessment of Planning Proposal and Exhibition Outcomes	March 2015
Submission of Endorsed LEP to DP&I for Finalisation	April 2015
RPA Decision to Make the LEP Amendment (if delegated)	April 2015
Forwarding of LEP Amendment to DP&I for Notification (if delegated)	April 2015

# Appendix A – Council report and resolution

#### 9.2 Ballina Local Environmental Plan 2012 - 12 Month Review

#### 9.2 Ballina Local Environmental Plan 2012 - 12 Month Review

Delivery Program Strategic Planning

Objective To inform the Council of the outcomes of the 12 month review of the operation of the Ballina Local Environmental Plan 2012 and seek direction with respect to the progress of a planning proposal to facilitate a number of identified 'housekeeping' amendments to the Plan.

#### Background

The Ballina Local Environmental Plan 2012 (BLEP 2012) was formulated by Council in response to the NSW State Government's Standard Instrument Local Environmental Plan program. Council resolved to endorse its new comprehensive LEP in December 2011 and, following processing by the Department of Planning and Environment, the plan came into effect in February 2013.

Following 12 months of operation of the plan, the Strategic and Community Facilities Group has undertaken a general review of the plan to examine its overall operation and identify any areas where adjustments might be made to improve its function and content.

This commitment was made to the Council at the time the plan was introduced.

The review has been undertaken as it is considered to be good practice to routinely consider the operation of planning instruments, including specific examination of the initial period of plan implementation.

In general, it is apparent that the plan and its provisions are functioning well. There have been a number of transitional issues including matters associated with the standardising of land use definitions, interpretation of new provisions, changes in the location of provisions between the LEP and DCP and the deferral of environmental protection zones by the State Government. However, as a generalization, Council's operations and industry appear to have adjusted well to the implementation of the new plan.

The review has, however, identified 32 recommended amendments to the plan, details of which are further discussed in this report and are detailed in the planning proposal included in Attachment One.

As outlined below, these amendments are typically housekeeping in nature, with more significant amendments and rezonings subjects to stand alone amendment processes.

#### Key Issues

- The function and operation of the BLEP 2012.
- Minor adjustments to the content of the BLEP 2012.

### Information

In addition to considering the overall operation of the BLEP 2012 since its introduction, the review of the BLEP 2012 has been undertaken having particular regard for:

- Ensuring consistency of zoning and associated planning provisions with actual land and/or desired land uses,
- · Aligning of zone boundaries with cadastre wherever possible,
- Assessment and review of identified minor discrepancies, and
- General housekeeping to maximise the function of the plan.

Having regard for the above, the review has identified a total of 32 items that are recommended for adjustment as detailed in the table below. Further details in relation to the amendments, including changes associated with the primary amendment, are contained in the planning proposal in Attachment One.

Item	Location/ Matter	Details
1	Alstonville Showground	The showground site is currently zoned RE1 Public Recreation. It is proposed to change the zoning of the showground site to RE2 Private Recreation to better reflect the ownership of the land (i.e. Alstonville Agricultural Society Inc) and the associated private recreational land use aspects of the site.
2	Ballina High School	Part of the Ballina High School site is zoned RE1 Public Recreation (the former Clement Park component of the school playground). Because this site is the property of the Department of Education and the land is no longer fully publicly accessible, it is proposed to zone the entire school site as R3 Medium Density Residential. This is consistent with the direction in the Department of Planning's zoning guidelines which recommend zoning school sites consistent with surrounding land uses. This approach has been applied to all other school sites in the Shire.
3	Brunswick Street Reserve, Ballina	This small public reserve area near the corner of Brunswick Street and Canal Road is currently zoned R3 Medium Density Residential. It is proposed to zone this reserve as RE1 Public Recreation to reflect its use as a public reserve.
4	Coastal Grove Area, Lennox Head	It is proposed to apply the RE1 Public Recreation zone to the entire area of the public reserve now dedicated to Council as part of the Coastal Grove Development. Currently this reserve is zoned part RE1 Public Recreation and part R2 Low Density Residential.

Item	Location/ Matter	Details
5	Dalmacia Drive Bushland, Wollongbar	A small sliver of Council-owned land is within the R2 Low Density zone. It is proposed to realign the boundaries of the RE1 Public Recreation zone for this bushland reserve to include all land in Council's ownership.
6	Lake Ainsworth Caravan Park	The two Ross Street lots originally in Council's ownership were zoned R3 Medium Density Residential upon gazettal of the BLEP 2012. Since gazettal, these lots have been sold and absorbed into the Crown reserve occupied by the Lake Ainsworth Caravan Park. It is proposed to remove these lots from the R3 zone and apply the RE1 Public Recreation zone consistent with the rest of the caravan park site.
7	Latta Avenue Waterfront	A small strip of Crown land zoned RE1 Public Recreation exists along the water frontage of three Latta Avenue properties. The land is inaccessible to the public and does not function as public open space. It is therefore proposed to remove the RE1 zone and apply the R3 Medium Density Residential zone to the land.
8	Links Avenue Reserve, East Ballina	A small discrepancy has been identified with the zone boundary between the R2 Low Density Residential and RE1 Public Recreation zones on the edge of this reserve. It is proposed to adjust the boundary to ensure the entire reserve is within the RE1 Public Recreation zone.
9	Palisade Way Buffer, Lennox Head	A small section of public reserve in this buffer has been zoned R2 Low Density Residential. It is proposed to remove this zone and place the entire buffer/reserve within the RE1 Public Recreation zone.
10	Ballina Racecourse	It is proposed to change the zone of this site from RE1 Public Recreation to RE2 Private Recreation given the nature of the uses of the site. Adjustments to the surrounding road reserve are also proposed to apply an IN1 General Industrial zone consistent with the adjoining land zoning.
11	Jabiru Park, East Ballina	Consistent with the approach to other public reserves, it is proposed to zone this park RE1 Public Recreation (changing from the current R2 Low Density Residential zone).

Item	Location/ Matter	Details
12	Wollongbar Public School	The Wollongbar Public School site is currently zoned RE1 Public Recreation. It is proposed to change the zoning of the site to R2 Low Density Residential. The school site does not function as public open space. Applying the R2 Low Density Residential zone is consistent with the direction in the Department of Planning's zoning guidelines which recommend zoning school sites consistent with surrounding land uses. This approach has been applied to all other school sites in the Shire.
13	Spring Creek Place subdivision, Wollongbar	It is proposed to adjust the land zoning and minimum lot size provisions to better align with the recently gazetted cadastral boundaries in this subdivision. This is a housekeeping amendment and does not materially affect the application of the BLEP 2012 provisions to the land.
14	Schedule of heritage items	The schedule of heritage items has been reviewed and a number of adjustments to improve site descriptions have been identified. No items are proposed to be added or removed to the schedule.
15	Treelands Reserve, Ballina	It is proposed to align the zone boundaries with the cadastral boundaries in this locality.
16	Meldrum Park, Ballina	Anomalies with the zoning boundaries have been identified along the North Creek foreshore in the vicinity of Meldrum Park. It is proposed to align the zone boundaries with the cadastral boundaries in this locality.
17	30A & 30B Smiths Lane, Wollongbar	A discrepancy with the boundaries of the minimum lot size areas has been identified on these sites. It is proposed to realign the minimum lot size areas to match the cadastral and zoning boundaries on these sites.
18	19 Megan Crescent, Lennox Head	It is proposed to adjust the BLEP 2012 provisions to ensure the entire site is within the R3 Medium Density Residential zone with an 800m <sup>2</sup> minimum lot size.
19	Ferngrove Estate, Ballina	It is proposed to adjust the zone boundaries to align with the cadastral boundaries in this locality. This is a housekeeping amendment and does not materially affect the application of the BLEP 2012 provisions to the land.
20	Tallow Wood Place Bushland, Lennox Head	It is proposed to apply the RE1 Public Recreation zone to this recently gazetted public reserve.
21	Alstonville Swimming Pool	This site is currently zoned R3 Medium Density Residential. It is proposed to change the zoning of this site to RE1 Public Recreation to better reflect its current and ongoing land use.

Item	Location/ Matter	Details
22	Pacific Highway, Tintenbar	The finalisation of the upgraded highway alignment has resulted in a discrepancy in the zone boundaries in this locality. It is proposed to make a small adjustment to the boundary between the RU1 Primary Production and RU2 Rural Landscape zones in this locality matching them to the alignment of the Pacific Highway.
23	Stewart Farm area, Skennars Head	Following the recent urban zoning of part of this site, it is now proposed to remove reference to this site and the immediately surrounding land as a strategic urban growth area from the Strategic Urban Growth Area map.
24	Dwelling entitlement reinstatement, East Wardell	Following a request from the landowner, it is proposed to identify the land at Lot 10 DP 654898, Pacific Highway, East Wardell on the dwelling opportunity reinstatement map. This is consistent with Council's criteria for the provision of dwelling entitlements where such entitlements were impacted by a previous amendment to the Ballina LEP 1987.
25	Kellie Ann Crescent area, Lennox Head	It is proposed to realign the zone boundaries to match recently gazetted cadastral boundaries in this locality. This is a housekeeping amendment and does not materially affect the application of the BLEP 2012 provisions to the land.
26	Old Ballina Council Chambers	It is proposed to adjust the details on the Heritage Map to reference the Old Council Chambers site only and not the adjoining Old Library Building.
27	Meadows Estate, Lennox Head	It is proposed to adjust the zone boundaries to align with recently adjusted cadastral boundaries in this locality. This is a housekeeping amendment and does not materially affect the application of the BLEP 2012 provisions to the land.
28	Warrawee Drive, Lennox Head	It is proposed to adjust the zone boundaries to align with the cadastral boundaries in this locality. This is a housekeeping amendment and does not materially affect the application of the BLEP 2012 provisions to the land.
29	Kingsford Smith Park and Serpentine Area, Ballina	It is proposed to rationalise the zone boundaries in this area to best reflect the uses of the surrounding land. The proposal involves the removal of the residential zoning over roads running through Kingsford Smith Park and The Serpentine area.

Item	Location/ Matter	Details
30	Drinking water catchments	Following a request from Rous Water, it is proposed to change the reference in clause 7.4 from "water supply authority" to "supplier of drinking water". This is a technical amendment that will ensure entities such as Rous Water to be consulted in relation to development proposals in water catchment areas. This is consistent with the original intent of the provision.
31	Land use table – IN1 General Industrial zone	Following a review of the permissible land uses in the IN1 General Industrial zone, it is proposed to amend the table of permitted land uses to enable "agricultural produce industries" in the IN1 zone. This will enable industrial uses involving the handling, treating, processing or packing, for commercial purposes, of produce from agriculture which are currently prohibited in the zone.
32	Dwelling entitlement reinstatement, Wardell	Following a request from the landowner, it is proposed to identify the land at Lot 67 DP 755688, 1010 Pimlico Road, Wardell on the dwelling opportunity reinstatement map. This is consistent with Council's criteria for the provision of dwelling entitlements where such entitlements were impacted by a previous amendment to the Ballina LEP 1987.

#### Sustainability Considerations

### Environment

The amendments proposed in this report are not expected to result in any direct or substantial social or economic impacts, or impacts on the Shire's natural environment. The proposed changes will enable Council to more efficiently manage land use planning in the Shire through a functional and up-to-date local environmental plan.

- Social As above.
- Economic As above.

### Legal / Resource / Financial Implications

Having a functionally efficient and up-to-date local environmental plan is an essential component of Council's obligations as a planning authority under the provisions of the *Environmental Planning and Assessment Act 1979*. The various changes proposed to the BLEP 2012 seek to ensure the plan is updated and functional and that it will continue serve as the primary regulatory planning instrument for Ballina Shire. Importantly, the majority of the suggested changes are intended to rectify anomalies which have been identified during the transition from the former 1987 plan.

The proposed changes are relatively minor and can be accommodated within the Strategic and Community Facilities Group's existing allocation of resources and current work program.

### Consultation

If the Council resolves to endorse the recommended amendments and associated planning proposal, the matter will be referred to the Department of Planning and Environment for Gateway determination. Following a favourable determination from the Department, the planning proposal will be publicly exhibited in accordance with the requirements of the Gateway determination. The matter will be reported to the Council, including details of any community feedback, prior to its finalisation.

### Options

### 1. Proceed with the planning proposal

The Council has the option to proceed with the planning proposal, as drafted, to undertake the amendments to the BLEP 2012 as detailed in this report.

In this approach, the Council would authorise the submission of the planning proposal contained in Attachment One to the Department of Planning and Environment for Gateway determination. Subject to a favourable Gateway determination, the proposal would be publicly exhibited and reported to the Council prior to finalisation. It should be noted that the Council may resolve to decline to proceed with any of the proposed changes at any time during the amendment process.

This first option is the recommended approach as it facilitates an update to the BLEP in line with the matters raised in the table above.

Where Council proceeds to submit a planning proposal for Gateway determination, it has the option of requesting delegation of certain plan making functions from the Department. Under these delegations, Council would perform some of the plan making functions that are otherwise completed by the Department. In the subject case, it is recommended that Council does not seek application of this delegation on the basis that some of the land the subject of the amendment is owned by Council.

### 2. Defer or amend the planning proposal

The Council may seek to defer consideration of the matter, seek additional information or adjust the planning proposal.

Such approaches are not recommended based on the following:

- As detailed in this report, a number of adjustments to improve the function and content of the BLEP 2012 have been identified in the review process.
- The recommended amendments are intended to ensure the BLEP 2012 contains provisions that are consistent with and achieve the Council's intended land use planning outcomes.

It is, however, suggested that if the Council resolves to progress the planning proposal, that a briefing session be held following the public exhibition of the proposal where submissions are received. This would enable the Council to consider public feedback on the proposed changes prior to proceeding to finalise the amendments in the planning proposal.

3. Cease further action

The Council has the option to cease further action in relation to this proposal. For the same reasons outlined in relation to option two, this approach is not recommended.

### RECOMMENDATIONS

- 1. That Council endorses the proposed adjustments to the Ballina Local Environmental Plan 2012 arising from the 12 month review of the plan as outlined in the planning proposal contained in Attachment One.
- That Council submit the planning proposal relating to the amendment of various provisions of the Ballina Local Environmental Plan 2012 (Attachment One) to the NSW Department of Planning & Environment for review and Gateway determination.
- That upon an affirmative Gateway determination being received from the Department of Planning & Environment, Council staff will carry out the procedural steps associated with the progress of the planning proposal, including public exhibition.
- 4. That the matter be reported for further consideration by the Council following the mandatory public exhibition period.

### Attachment(s)

1. Planning Proposal - BLEP 2012 General Amendments (2)

### 231014/13 RESOLVED

(Cr Susan Meehan/Cr Sharon Cadwallader)

- That Council endorses the proposed adjustments to the Ballina Local Environmental Plan 2012 arising from the 12 month review of the plan as outlined in the planning proposal contained in Attachment One, excluding Item No. 2 – Ballina High School and Item No. 7 – Latta Avenue Waterfront.
- 2. That Council submit the planning proposal relating to the amendment of various provisions of the Ballina Local Environmental Plan 2012 (Attachment One) to the NSW Department of Planning & Environment for review and Gateway determination.
- 3. That upon an affirmative Gateway determination being received from the Department of Planning & Environment, Council staff will carry out the procedural steps associated with the progress of the planning proposal, including public exhibition.
- 4. That the matter be reported for further consideration by the Council following the mandatory public exhibition period.

FOR VOTE - All Councillors voted unanimously.

ABSENT. DID NOT VOTE - Cr Jeff Johnson

# Appendix B – Section 117 Direction Checklist

Section 117 Direction Checklist Planning Proposal – General Amendments (2)		
Direction No.	Compliance of Planning Proposal	
1. Employment and Resources		
1.1 Business and Industrial Zones	Consistent.	
	Some of the amendments in this planning proposal include minor adjustments to the boundaries of business and industrial zones in Ballina Shire. The proposed amendments comprise adjustments to ensure zone boundaries reflect cadastral and actual land use areas and refines these boundaries for clarity. The proposed adjustments will not result in any material loss or gain to any existing zoned business or industrial areas.	
1.2 Rural Zones	Consistent.	
	This proposal includes minor adjustments to the boundaries of rural zones. The proposed amendments comprise adjustments to ensure zone boundaries reflect cadastral and actual land use areas and refines these boundaries for clarity. The proposed adjustments will not affect the agricultural production value of rural land.	
1.3 Mining, Petroleum Production	Consistent.	
and Extractive Industries	This proposal does not include any amendments that will result in compromising any future extraction of coal, minerals, petroleum or other resources.	
1.4 Oyster Aquaculture	Consistent.	
	None of the amendments included in this proposal will negatively impact on Priority Oyster Aquaculture Areas.	
1.5 Rural Land	Consistent.	
	This proposal includes minor adjustments to the boundaries of rural zones. The proposed amendments comprise adjustments to ensure zone boundaries reflect cadastral and actual land use areas and refines these boundaries for clarity. The proposed adjustments will not affect the agricultural production value of rural land nor will they affect the orderly and economic development of rural land.	
2. Environment and Heritage		
2.1 Environmental Protection	Consistent.	
Zones	The proposal is not expected to result in adverse impacts on environmentally sensitive areas.	
2.2 Coastal Protection	Consistent.	
	The proposal is generally consistent with the principles of the NSW Coastal Policy.	
2.3 Heritage Conservation	Consistent.	
	The proposal contains amendments to Schedule 5 of the BLEP 2012 and associated Heritage Map. The amendments seek to refine and clarify references to identified items of environmental heritage.	
2.4 Recreation Vehicle Areas	Consistent.	
	The proposal will not result in any adverse impacts from recreation vehicles on sensitive land or land with significant conservation values .	
3. Housing, Infrastructure and Urban Development		
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3.1 Residential Zones	Consistent.	
	This proposal includes minor adjustments to the boundaries of residential zones. The proposed amendments comprise adjustments to ensure zone boundaries reflect cadastral and actual land use areas and refines these boundaries for clarity. The proposed adjustments will not result in any material loss or gain to any existing zoned residential areas.	
3.2 Caravan Parks and Manufactured Home Estates	Consistent.	
	This proposal will not result in any reduction in the existing availability of land for caravan parks or manufactured home estates.	
3.3 Home Occupations	Consistent.	
	The proposal will not affect any existing permissibility or exemptions for home occupations.	
3.4 Integrated Land Use and Transport	Consistent.	
	This proposal will not result in any negative impacts on accessibility or transport movements.	
3.5 Development Near Licensed Aerodromes	Consistent.	
	The proposal does not significantly impact on land in the immediate vicinity of the Ballina Byron Gateway Airport or its associated noise and obstacle navigation areas.	
3.6 Shooting Ranges	Does not apply to planning proposal.	
4. Hazard and Risk		
4.1 Acid Sulfate Soils	Consistent.	
	The proposal does not increase or alter existing development provisions and controls relating to land having the probability of containing acid sulfate soils.	
4.2 Mine Subsidence and Unstable Land	Does not apply to planning proposal.	
4.3 Flood Prone Land	Consistent.	
	The proposal does not increase or alter existing development provisions and regulatory controls relating to flood prone land or the requirements for consideration of potential flood impacts.	
4.4 Planning for Bushfire	Consistent.	
Protection	The proposal does not increase or alter existing development provisions and regulatory controls relating to bushfire prone land or the requirements for consideration of bushfire risk.	
5. Regional Planning		
5.1 Implementation of Regional Strategies	The planning proposal is generally consistent with the planning framework set out under the Far North Coast Regional Strategy.	
5.2 Sydney Drinking Water Catchments	Does not apply to Ballina Shire.	
5.3 Farmland of State and	Consistent.	
Regional Significance on the NSW Far North Coast	The proposal does not propose the rezoning of identified significant farmland for residential purposes.	
5.4 Commercial and Retail Development	Does not apply to planning proposal.	
5.5 Development in the vicinity of Ellalong Paxton and Millfield (Cessnock LGA).	Revoked.	
5.6 Sydney to Canberra Corridor (Revoked 10 July 2008. See amended Direction 5.1	Revoked.	

5.7 Central Coast (Revoked 10 July 2008. See amended Direction 5.1)	Revoked.
5.8 Second Sydney Airport: Badgerys Creek	Does not apply to Ballina Shire
5.9 North West Rail Link Corridor Strategy	Does not apply to Ballina Shire
6. Local Plan Making	
6.1 Approval and Referral Requirements	Consistent. The planning proposal does not introduce any new concurrence or consultation provisions or any additional designated development types.
6.2 Reserving Land for Public Purposes	Consistent. The proposal includes amendments to several areas of public reserve through the addition to or alteration of zone boundaries for public recreation areas already in public ownership. The proposed changes do not promote the acquisition of land.
6.3 Site Specific Provisions	Does not apply to planning proposal.
7. Metropolitan Planning	
7.1 Implementation of the Metropolitan Strategy	Does not apply to Ballina Shire.

## Appendix C – Maps

Dwelling Opportunity Reinstatement Map - DWE\_003

Dwelling Opportunity Reinstatement Map – DWE\_003A

- Heritage Map HER\_006C
- Lot Size Map LSZ\_001B
- Lot Size Map LSZ\_002A
- Lot Size Map LSZ\_005C
- Lot Size Map LSZ\_005D
- Lot Size Map LSZ\_006C
- Land Zoning Map LZN\_001B
- Land Zoning Map LZN\_002A
- Land Zoning Map LZN\_005B
- Land Zoning Map LZN\_005C
- Land Zoning Map LZN\_005D
- Land Zoning Map LZN\_006C
- Strategic Urban Growth Area Map SGA\_005D
- Strategic Urban Growth Area Map SGA\_006C































Map Identification number: 0250\_COM\_LZN\_005D\_020\_20141104







